

as I said, did not go as far as we really need to go.

The House did its bit and we did nothing in return. Now we get to the point where the debt limit, August 2, is upon us and we are supposed to vote. This morning at 3 a.m., apparently, legislation was finally put together. It was brought forth to the floor of the Senate. We will vote on it tomorrow morning, maybe noon, after a couple of hours of debate tomorrow. I am really uneasy about that. I am uneasy about what is contained in it.

What does it do? The good part is it reduces our spending by about \$2.1 trillion, maybe \$2.4 trillion. A more solid belief is we will reduce spending if Congress adheres to the guidelines. Over a period of years we tend to figure ways around the limits and constraints that are put on spending, but the plan is to reduce spending by \$2.1 trillion.

It is a step. It is better than more spending like we have been doing. In the last 2 years under President Obama, when the Democratic majority had 60 Senators in the Senate, non-defense discretionary spending went up 24 percent. The budget that the President submitted this year calls for a 13.5 percent increase in education for next year. Beginning October 1, fiscal year 2012, when we are in the worst financial shape ever, a 13.5 percent increase in spending? Is that common sense? Does that make reasonable judgment? Is that a reasonable judgment for America, when we are in a situation such as this?

It proposes a 9.5 percent increase in the Energy Department. It proposes a 10.5 percent increase in the State Department. It proposes a 60-percent increase in the Highway Department. And I'm told there will be a tax. I ask them: Mr. Secretary, what tax?

It will not be a gas tax.

I say: OK, we agree, it is not a gas tax. What is the tax?

We will talk about that.

The Congressional Budget Office said that is no income. You cannot say you have income to offset a big increase in high-speed rail and things like that if you do not have a source of revenue.

That is the situation in which we find ourselves. We have a deep, philosophical disagreement. The majority in this Senate and the President believe in spending. When I said 24 percent increase, that did not include the almost \$1 trillion in the stimulus package. It did not include that, all of which, every penny, was borrowed because we are in debt. When you spend this extra money, you borrow the money. We do not have it to spend.

However, we have a disagreement about where we are heading in our country. We should have had a full, glorious debate in the Senate. The Finance Committee should be looking at how to deal with taxes. The Appropriations Committee should be asking how can we reduce expenditures. Every authorizing committee needs to be looking at what they can do to do the job

better with less cost and more efficiently. The Budget Committee should be producing a budget that can be adhered to and passed, and that would bind the Senate to change the spending trajectory we have been on. But none of that has happened.

Instead, we have a bill to raise the debt limit. We are here because we spent so much money. We are up at the limit and if we do not raise the debt limit there will be substantial reductions in spending occurring pretty quickly. That is where we are.

I believe this bill raises serious questions about the Senate and how we do business. As I said, I warned that we would be at the eleventh hour when it all came forward.

One thing particularly concerning to me as the ranking member of the Budget Committee is that this bill deems certain budget numbers and in a way gets around, again, the budget process. It is going to give my colleagues, the Democratic majority, additional avenues to avoid producing a budget for the third consecutive year. I do not believe that is a healthy process.

Second, I ask my colleagues to think about this, and I will wrap up. I don't need to go into great detail about it. We are being asked to allow our leaders to select up to 12 people, 12 people who will be on a special committee and will have almost complete jurisdiction to work on any issue they choose. After they reach an agreement, if they do, that agreement will be presented to both Houses of Congress. There will be only 30 hours of debate, no opportunity to amend it, and there will be an up-or-down vote. I have to say the chance of an up-or-down vote being successful is very high, because the product that will come out of that committee will be in harmony with what the leaders who appointed the members of the committee desire, because the power to appoint is the power to control.

The committee will come back with this leadership proposal. It will be on the floor and it will be for an up-or-down vote and it is very likely to pass. Hopefully, it will have some good things in it. But it is unlikely that it would go past \$1.5 trillion in reduced spending over 10 years. That is roughly what they have been given. That on top of the \$900 billion that would go into effect immediately with the passage of the legislation would result in about a \$2.4 trillion total.

I believe that is an insufficient number. It is not close to what we have to do given our expected debt. Over 10 years the debt of the United States will increase an additional \$13 trillion. Reducing it \$2 trillion is not enough. We have heard the economists and others testify before the Budget Committee. Republicans and Democrats, say those reductions are not sufficient. Many economists said the absolute minimum was \$4 trillion, and this will be half that.

That legislation will then come before us. We will have an up-or-down

vote and presumably it will pass. The great traditions of the Senate, full, free, open debate will not occur to the degree that it ought to occur. The regular order will not be followed. Committees will have only an ability to send over advice if they so desire. As a result, I think we as Members of the Senate need to ask ourselves if we are getting pretty far away from the traditions of this body when you do not have public debate on a budget, you create a committee of limited numbers of people to produce legislation that cannot be amended and will only be up-or-down and no ability to have a supermajority vote, but a 50-vote, contrary to the normal process of this body.

For those reasons I believe, as a Senator and a ranking member on the Budget Committee who has wrestled with this for some time, I will not be able to support the legislation, although I truly believe it is a step forward, and I respect my colleagues who worked hard to try to bring it forward.

I yield the floor.

The PRESIDING OFFICER. The majority leader.

MORNING BUSINESS

Mr. REID. Mr. President, I ask unanimous consent the Senate proceed to a period for mornings business with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

EAST AFRICA FAMINE

Mr. DURBIN. Mr. President, many of us undoubtedly remember the heart wrenching images of starving Ethiopian and Somali children in the 1980s and 1990s. Those haunting images are hard to forget.

Unfortunately, I am compelled to come to the floor to draw attention to a tragic famine again confronting that part of the world.

On July 21, the United Nations declared "famine level food insecurity" in two regions in southern Somalia.

What does "famine level food insecurity" mean?

It means three tragic conditions are all occurring at the same time. First, malnutrition rates exceed 30 percent. Second, access to food and water is below subsistence levels for extended periods of time. And third, more than 2,000 to 10,000 people are dying of hunger each day.

Or more simply—a severe famine threatens the lives of 11 million people in east Africa today. The area affected by famine is expected to expand in coming weeks—and if not addressed soon—in coming months.

These millions of men, women, and children in Somalia and around the Horn of Africa are literally starving to death. These are children who will never reach their full potential because they do not have simple nutrients to fully develop—nutrients we take for granted.